

**MEMORANDUM**  
**For Meeting of December 9, 2008**

TO: Mayor and Councilmembers  
 THROUGH: Steve Worthington  
 FROM: Russ Blount  
 SUBJECT: **Public Hearing** -- Local Improvement District 2008-03 for Street and Utility Improvements to Freeman Road East between 20<sup>th</sup> Street East and Valley Avenue East

**REPORT IN BRIEF:** Conduct a public hearing regarding formation of a Local Improvement District (LID) to fund the design and construction of realignment, regrading, widening, curb, gutter, sidewalk, illumination, landscaping, drainage, conversion of overhead utilities to underground, along Freeman Road East between 20<sup>th</sup> Street East and Valley Avenue East, and for the provision of fire hydrants, water mains, and sanitary sewers to those properties along Freeman Road for which such utilities cannot readily be provided from the west.

**BACKGROUND:** The Council passed Resolution 1246 on November 12, 2008, setting this hearing and declaring intent to form this LID. Prior to that evening, property owners representing over 81 percent of the area and assessments signed petitions requesting the LID or signed commitments consenting to the LID.

The consideration of Ordinance 1683, which would form the LID, is scheduled later on the agenda for December 9.

**ATTACHMENTS:** Draft Ordinance 1683 with exhibits, spreadsheet and map showing the parcels for which signed petitions or agreements supporting the LID have been received.

**DISCUSSION:** State law requires that LIDs can assess project costs up to the "special benefit" or the increase in value of the real estate from such projects. There has NOT yet been a parcel-by-parcel/owner-by-owner special benefit study completed for this LID. Such a study will be completed prior to recording the final assessment roll.

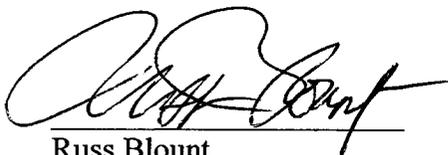
**FISCAL IMPACT:** The total project cost is currently estimated to be approximately \$12,940,000. Petitions and agreements have been received from property owners representing preliminary assessments totaling approximately \$10,500,000. Depending on the pace of construction and final assessment calculations and hearing(s), first payments will likely be due in 2012.

**ALTERNATIVE COURSES OF ACTION:**

1. Open the public hearing, receive comments, and close the public hearing.
2. Open the public hearing, receive comments and questions, allow staff to address the comments and questions during the hearing, and close the public hearing.
3. Open the public hearing, receive comments and questions, and continue the hearing until such time as comments or questions can be addressed.

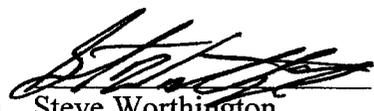
**RECOMMENDATIONS:** Open the public hearing, receive comments, and close the public hearing.

**SUGGESTED MOTION:** None required.



Russ Blount  
 Public Works Director

Approved for Agenda



Steve Worthington  
 City Manager

CITY OF FIFE, WASHINGTON

ORDINANCE NO. 1691

**AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF FIFE, PIERCE COUNTY, WASHINGTON, ORDERING CERTAIN ROAD, WATER, AND STORM DRAINAGE IMPROVEMENTS ON FREEMAN ROAD FROM 20<sup>TH</sup> STREET EAST TO VALLEY AVENUE EAST; ESTABLISHING LOCAL IMPROVEMENT DISTRICT NO. 08-3 AND ORDERING THE CARRYING OUT OF THE PROPOSED IMPROVEMENTS; PROVIDING THAT PAYMENT FOR THE IMPROVEMENTS BE MADE BY SPECIAL ASSESSMENTS ON PROPERTY IN THE DISTRICT, PAYABLE BY THE MODE OF "PAYMENT BY BONDS"; AND PROVIDING FOR THE ISSUANCE AND SALE OF LOCAL IMPROVEMENT DISTRICT WARRANTS REDEEMABLE IN CASH OR OTHER SHORT-TERM FINANCING AND LOCAL IMPROVEMENT DISTRICT BONDS**

WHEREAS, the City received a petition that certain road, water, and storm drainage improvements be constructed on Freeman Road from 20<sup>th</sup> Street East to Valley Avenue East and certain sanitary sewer improvements be constructed on the southeast corner of Freeman Road and Valley Avenue East, and that a local improvement district be formed to pay for all or some of the improvements; and

WHEREAS, the petition was signed by the owners of at least 51% of the area of land within the proposed boundary of the local improvement district, and the City Engineer has determined that the petition is sufficient; and

WHEREAS, the City Council finds that the two properties south of Valley Avenue East that the petition proposed to include within the local improvement district will not be sufficiently benefited by the proposed improvements, and should be excluded from the local improvement district, and that the proposed sanitary sewer improvements will not benefit the remaining properties within the proposed local improvement district and should thus not be financed through the district; and

WHEREAS, by Resolution No. 1246, adopted November 12, 2008, the City Council expressed its intent to form the local improvement district, and fixed December 9, 2008 at 7:00pm as the time for hearing all matters relating to the proposed improvements and local improvement district

formation, and all objections thereto and for determining the method of payment for the improvements; and

WHEREAS, the City Engineer caused an estimate to be made of the cost and expense of the proposed improvements and certified that estimate to the City Council together with all papers and information in his possession touching the proposed improvements, a description of the boundaries of the proposed local improvement district and a statement of what portion of the cost and expense of the improvements should be borne by the property within the proposed district; and

WHEREAS, the estimate is accompanied by a diagram of the proposed improvements showing thereon property within the proposed boundaries of the local improvement district which will be specially benefited by the proposed improvements and the estimated cost and expense thereof to be borne by each parcel of land; and

WHEREAS, due notice of the above hearing was given in the manner provided by law, and the hearing was held by the City Council on the date and at the time above mentioned, and all persons appearing at such hearing and wishing to be heard were heard; and

WHEREAS, the City Council has determined it to be in the best interest of the City that the improvements as hereinafter described be carried out and that a local improvement district be created in connection therewith; now therefore,

THE CITY COUNCIL OF THE CITY OF FIFE, WASHINGTON  
DO ORDAIN AS FOLLOWS:

Section 1. The City Council of the City of Fife, Washington (the "City"), orders the design and construction of the improvements more particularly described in Exhibit "C" attached hereto and by this reference incorporated herein. All of the forgoing shall be in accordance with the plans and specifications therefore to be prepared by the City Engineer and consulting engineers duly hired by the City, and may be modified by the City Council as long as such modification does not affect the purpose of the improvements.

Section 2. There is created a local improvement district to be called Local Improvement District No. 08-3 of the City of Fife, Washington (the "District"), the boundaries of which are more particularly described in Exhibit "A" attached hereto and by this reference incorporated herein.

Section 3. The total estimated cost and expense of the improvements is declared to be \$12,940,000, all of which cost and expense shall be borne by and assessed against the properties specially benefited by such improvement included in the District. A copy of the preliminary assessment is attached hereto as Exhibit "B." Actual assessments may vary from assessment estimates

so long as they do not exceed a figure equal to the increased true and fair value the improvement adds to the property.

Section 4. The City shall compute the assessments pro-rata on a buildable acre basis or such other method or combination of methods which may be deemed to fairly reflect the specific benefits to the properties being assessed, as provided in RCW 35.44.047.

Section 5. Local improvement district warrants may be issued in payment of the cost and expense of the improvements herein ordered to be assessed, such warrants to be paid out of the Local Improvement Fund, District No. 08-3, hereinafter created and referred to as the Local Improvement Fund, and, until the bonds referred to in this section are issued and delivered to the purchaser thereof, to bear interest from the date thereof at a rate to be established hereafter by the City Finance Director, as issuing officer, and to be redeemed in cash and/or by local improvement district bonds herein authorized to be issued, such interest-bearing warrants to be hereafter referred to as "revenue warrants." In the alternative, the City hereafter may provide by ordinance for the issuance of other short-term obligations pursuant to Chapter 39.50 RCW.

Section 6. The City is authorized to issue local improvement district bonds for the District which shall bear interest at a rate and be payable on or before a date to be hereafter fixed by ordinance. The bonds shall be issued in exchange for and/or in redemption of any and all LID or revenue warrants issued hereunder or other short-term obligations hereafter authorized and not redeemed in cash within twenty days after the expiration of the thirty-day period for the cash payment without interest of assessments on the assessment roll for the District. The bonds shall be redeemed by the collection of special assessments to be levied and assessed against the property within the District, payable in annual installments, with interest at a rate to be hereafter fixed by ordinance under the mode of "payment of bonds," as defined by law and the ordinances of the City. The exact form, amount, date, interest rate and denominations of such bonds hereafter shall be fixed by ordinance of the City Council. Such bonds shall be sold in such manner as the City Council hereafter shall determine.

Section 7. In all cases where the work necessary to be done in connection with the making of such improvements is carried out pursuant to contract upon competitive bids (and the City shall have and reserves the right to reject any and all bids), the call for bids shall include a statement that payment for such work will be made in cash warrants drawn upon the Local Improvement Fund.

Section 8. The Local Improvement Fund, District No. 08-3 is created and established in the office of the City Finance Director. The proceeds from the sale of LID or revenue warrants or other short-term obligations drawn against the fund which may be issued and sold by the City and the collections of special assessments, interest and penalties thereon shall be deposited in the Local Improvement Fund. Cash warrants to the contractor or contractors in payment for the work to be done

by them in connection with the improvements and cash warrants in payment for all other items of expense in connection with the improvements shall be issued against the Local Improvement Fund.

Section 9. Within fifteen days after passage of this ordinance, there shall be filed with the City Finance Director the title of the improvements and District number, a copy of the diagram or print showing the boundaries of the District and the preliminary assessment roll showing thereon the lots, tracts and parcels of land that will be specially benefited thereby and the estimated cost and expense of such improvements to be borne by each lot, tract or parcel of land. The City Finance Director immediately shall post the proposed assessment roll upon his index of local improvement assessments against the properties affected by the local improvements.

Section 10. This Ordinance shall be in full force and effect five (5) days after publication as required by law. A summary of this Ordinance may be published in lieu of the entire Ordinance, as authorized by State law.

Introduced the \_\_\_\_ day of \_\_\_\_\_ 2008.

Passed by the City Council on the \_\_\_\_ day of \_\_\_\_\_ 2008.

\_\_\_\_\_  
Steve Worthington, City Manager

ATTEST:

\_\_\_\_\_  
Steve Marcotte, City Clerk/Treasurer

APPROVED AS TO FORM:

\_\_\_\_\_  
Loren D. Combs, City Attorney

Published: \_\_\_\_\_  
Effective Date: \_\_\_\_\_, 2008



CITY OF FIFE

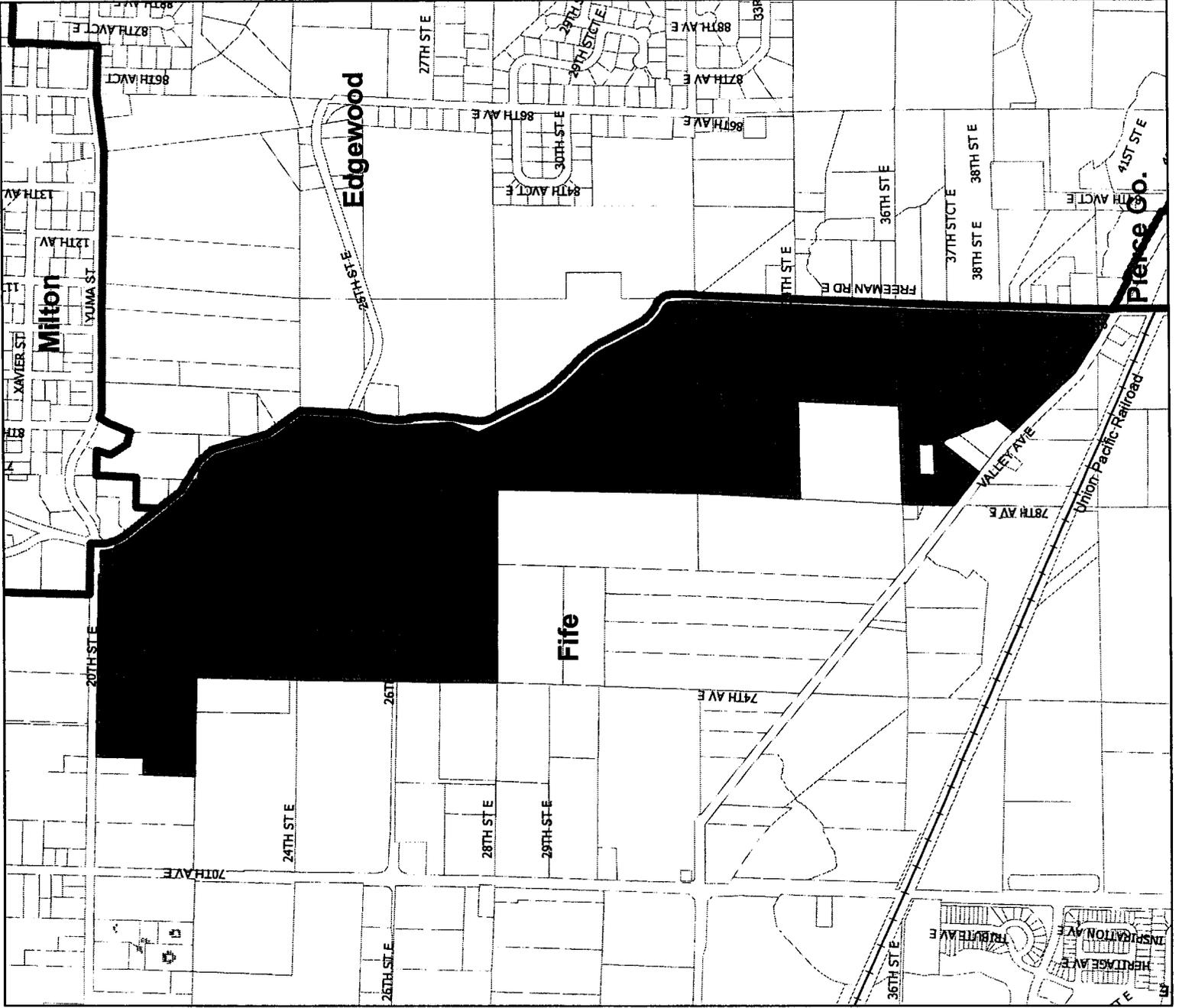


# Ordinance 1691 Exhibit A

LID participants

12/02/2008 DAS

ID #	Tax Payer	Parcel #
1	BENAROYA CAPITAL COMPANY LLC	0420082059
2	BENAROYA CAPITAL COMPANY LLC	0420082010
3	BENAROYA CAPITAL COMPANY LLC	0420082013
4	BENAROYA CAPITAL COMPANY LLC	0420082064
5	BENAROYA CAPITAL COMPANY LLC	0420082021
6	BENAROYA CAPITAL COMPANY LLC	0420082031
7	BENAROYA CAPITAL COMPANY LLC	0420082055
8	BENAROYA CAPITAL COMPANY LLC	0420082065
9	BENAROYA CAPITAL COMPANY LLC	0420082017
10	BENAROYA CAPITAL COMPANY LLC	0420082018
11	BENAROYA CAPITAL COMPANY LLC	0420081046
12	BENAROYA CAPITAL COMPANY LLC	0420081044
13	BENAROYA CAPITAL COMPANY LLC	0420083002
14	BENAROYA CAPITAL COMPANY LLC	0420083001
15	BENAROYA CAPITAL COMPANY LLC	0420083000
16	BENAROYA CAPITAL COMPANY LLC	0420083015
17	BENAROYA CAPITAL COMPANY LLC	0420084009
18	BENAROYA CAPITAL COMPANY LLC	0420083003
19	BENAROYA CAPITAL COMPANY LLC	0420084014
20	BENAROYA CAPITAL COMPANY LLC	0420084004
21	KELLEY FAMILY ENTERPRISES LLC	0420084065
22	KELLEY FAMILY ENTERPRISES LLC	0420084066
23	FIFE SAND AND GRAVEL, LLC	0420084016
24	BENAROYA CAPITAL COMPANY LLC	0420171003
25	BENAROYA CAPITAL COMPANY LLC	0420171021
26	BENAROYA CAPITAL COMPANY LLC	0420171027
27	BENAROYA CAPITAL COMPANY LLC	0420171024
28	BENAROYA CAPITAL COMPANY LLC	0420171038
29	COLDWATER CREEK LAND DEV. LLC	0420171006
30	COLDWATER CREEK LAND DEV. LLC	0420171700
31	COLDWATER CREEK LAND DEV. LLC	0420171036
32	STOWE INVESTMENTS LLC	0420171063
33	HOLT, RANDY & BARBARA	0420171064
34	CRITTENSON, IVORY & BILLIE R.	0420171046
35	CRITTENSON, IVORY & BILLIE R.	0420174005



--AHIBIT B  
TO CITY OF FIFE  
ORDINANCE 1691  
INCLUDING ONLY PROPERTIES NORTH OF VALLEY AVENUE EAST

LID No. 08-2 - Preliminary Assessment Roll

Lot #	Taxpayer Name	Parcel Number	Total Acres	Buildable Acres	Buildable % of Parcel	Buildable % of LID	Buildable % of Water Assess Area	Preliminary Water Assess	Preliminary Road & Storm Assess	Preliminary Total Assess
1	BENAROYA CAPITAL COMPANY LLC	0420082059	4.21	4.21	100.0%	2.27%	2.30%	\$12,548	\$280,896	\$293,445
2	BENAROYA CAPITAL COMPANY LLC	0420082010	5.00	5.00	100.0%	2.69%	2.73%	\$14,903	\$333,606	\$348,509
3	BENAROYA CAPITAL COMPANY LLC	0420082013	5.00	5.00	100.0%	2.69%	2.73%	\$14,903	\$333,606	\$348,509
4	BENAROYA CAPITAL COMPANY LLC	0420082064	10.17	10.17	100.0%	5.48%	5.55%	\$30,312	\$678,555	\$708,867
5	BENAROYA CAPITAL COMPANY LLC	0420082021	0.28	0.28	100.0%	0.15%	0.15%	\$835	\$18,682	\$19,517
6	BENAROYA CAPITAL COMPANY LLC	0420082031	3.70	3.70	100.0%	1.99%	2.02%	\$11,028	\$246,869	\$257,897
7	BENAROYA CAPITAL COMPANY LLC	0420082055	0.63	0.63	100.0%	0.34%	0.34%	\$1,878	\$42,034	\$43,912
8	BENAROYA CAPITAL COMPANY LLC	0420082065	4.95	4.95	100.0%	2.66%	2.70%	\$14,754	\$330,270	\$345,024
9	BENAROYA CAPITAL COMPANY LLC	0420082017	4.87	4.87	100.0%	2.62%	2.66%	\$14,515	\$324,933	\$339,448
10	BENAROYA CAPITAL COMPANY LLC	0420082018	4.88	4.88	100.0%	2.63%	2.66%	\$14,545	\$325,600	\$340,145
11	BENAROYA CAPITAL COMPANY LLC	0420081046	4.38	4.38	100.0%	2.36%	2.39%	\$13,055	\$292,239	\$305,294
12	BENAROYA CAPITAL COMPANY LLC	0420081044	0.28	0.28	100.0%	0.15%	0.15%	\$835	\$18,682	\$19,517
13	BENAROYA CAPITAL COMPANY LLC	0420083002	5.00	5.00	100.0%	2.69%	2.73%	\$14,903	\$333,606	\$348,509
14	BENAROYA CAPITAL COMPANY LLC	0420083001	10.00	10.00	100.0%	5.38%	5.46%	\$29,805	\$667,213	\$697,018
15	BENAROYA CAPITAL COMPANY LLC	0420083000	10.00	10.00	100.0%	5.38%	5.46%	\$29,805	\$667,213	\$697,018
16	BENAROYA CAPITAL COMPANY LLC	0420083015	10.00	10.00	100.0%	5.38%	5.46%	\$29,805	\$667,213	\$697,018
17	BENAROYA CAPITAL COMPANY LLC	0420084009	6.02	6.02	100.0%	3.24%	3.28%	\$17,943	\$401,662	\$419,605
18	BENAROYA CAPITAL COMPANY LLC	0420083003	5.00	5.00	100.0%	2.69%	2.73%	\$14,903	\$333,606	\$348,509
19	BENAROYA CAPITAL COMPANY LLC	0420084014	7.49	7.49	100.0%	4.03%	4.09%	\$22,324	\$499,742	\$522,066
20	BENAROYA CAPITAL COMPANY LLC	0420084004	20.55	20.55	100.0%	11.06%	11.21%	\$61,250	\$1,371,122	\$1,432,372
21	KELLEY FAMILY ENTERPRISES LLC	0420084065	1.04	1.04	100.0%	0.56%	0.57%	\$3,100	\$69,390	\$72,490
22	KELLEY FAMILY ENTERPRISES LLC	0420084066	4.80	4.80	100.0%	2.58%	2.62%	\$14,307	\$320,262	\$334,569
23	FIFE SAND AND GRAVEL LLC	0420084016	1.43	1.43	100.0%	0.77%	0.78%	\$4,262	\$95,411	\$99,674
24	BENAROYA CAPITAL COMPANY LLC	0420171003	10.00	10.00	100.0%	5.38%	5.46%	\$29,805	\$667,213	\$697,018
27	BENAROYA CAPITAL COMPANY LLC	0420171024	0.48	0.48	100.0%	0.26%	0.26%	\$1,431	\$32,026	\$33,457
28	BENAROYA CAPITAL COMPANY LLC	0420171038	0.52	0.52	100.0%	0.28%	0.28%	\$1,550	\$34,695	\$36,245
29	COLDWATER CREEK LAND DEV. LLC	0420171006	10.00	10.00	100.0%	5.38%	5.46%	\$29,805	\$667,213	\$697,018
30	COLDWATER CREEK LAND DEV. LLC	0420171700	10.24	10.24	100.0%	5.51%	5.59%	\$30,521	\$683,226	\$713,746
31	COLDWATER CREEK LAND DEV. LLC	0420171036	0.19	0.19	100.0%	0.10%	0.10%	\$566	\$12,677	\$13,243
32	STOWE INVESTMENTS LLC	0420171063	4.84	4.84	100.0%	2.61%	2.64%	\$14,426	\$322,931	\$337,357
33	HOLT, RANDY & BARBARA	0420171064	8.32	8.32	100.0%	4.48%	4.54%	\$24,798	\$555,121	\$579,919
34	CRITTENSON, IVORY & BILLIE R.	0420171046	2.37	2.37	100.0%	1.28%	0.00%	\$0	\$158,129	\$158,129
35	CRITTENSON, IVORY & BILLIE R.	0420174005	0.11	0.11	100.0%	0.06%	0.00%	\$0	\$7,339	\$7,339
		<b>TOTAL</b>	<b>185.75</b>	<b>185.75</b>	<b>100.00%</b>	<b>100.00%</b>	<b>100.00%</b>	<b>\$546,242</b>	<b>\$12,393,473</b>	<b>\$12,939,715</b>
		<b>\$/Acre</b>						<b>\$2,941</b>	<b>\$66,721</b>	<b>\$69,662</b>
		<b>\$/Sq. Ft.</b>						<b>\$628</b>	<b>\$2,112</b>	<b>\$2,180</b>

EXHIBIT C  
TO ORDINANCE 1691

CITY OF FIFE  
PROPOSED LID NO. 08-3

Improvements along Public Right of Way and in Easements

Along and Adjacent to Freeman Road East from 20<sup>th</sup> Street East to Valley Avenue East

**STREET AND DRAINAGE IMPROVEMENTS**

This project includes reconstruction of approximately 7,000 feet of street, including widening generally to include two travel lanes, a two-way left turn lane, two bicycle lanes, two integral curb and gutters, two planter strips, two sidewalks, street drainage, conveyance of natural drainage areas from the east to the west side of the road, three stream channel culverts, illumination, landscaping, signalization, channelization, cuts, embankment, and retaining walls, construction period traffic and erosion control, and appurtenances from 20<sup>th</sup> Street East to Valley Avenue East; and beyond and along 20<sup>th</sup> Street East and Valley Avenue East as necessary to provide turning lanes and other features for completion of the intersections in accordance with City standards and as necessary for intersection operations.

**WATER IMPROVEMENTS**

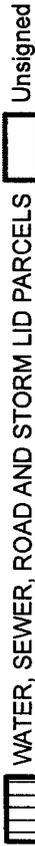
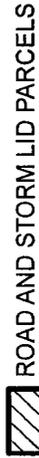
This project includes installation of approximately 8,000 feet of 12-inch diameter ductile iron water main; approximately 12 gate valves, 26 hydrant assemblies, and 4 blow-off assemblies; temporary erosion and sedimentation control; trench safety; and select backfill.



CITY OF FIFE

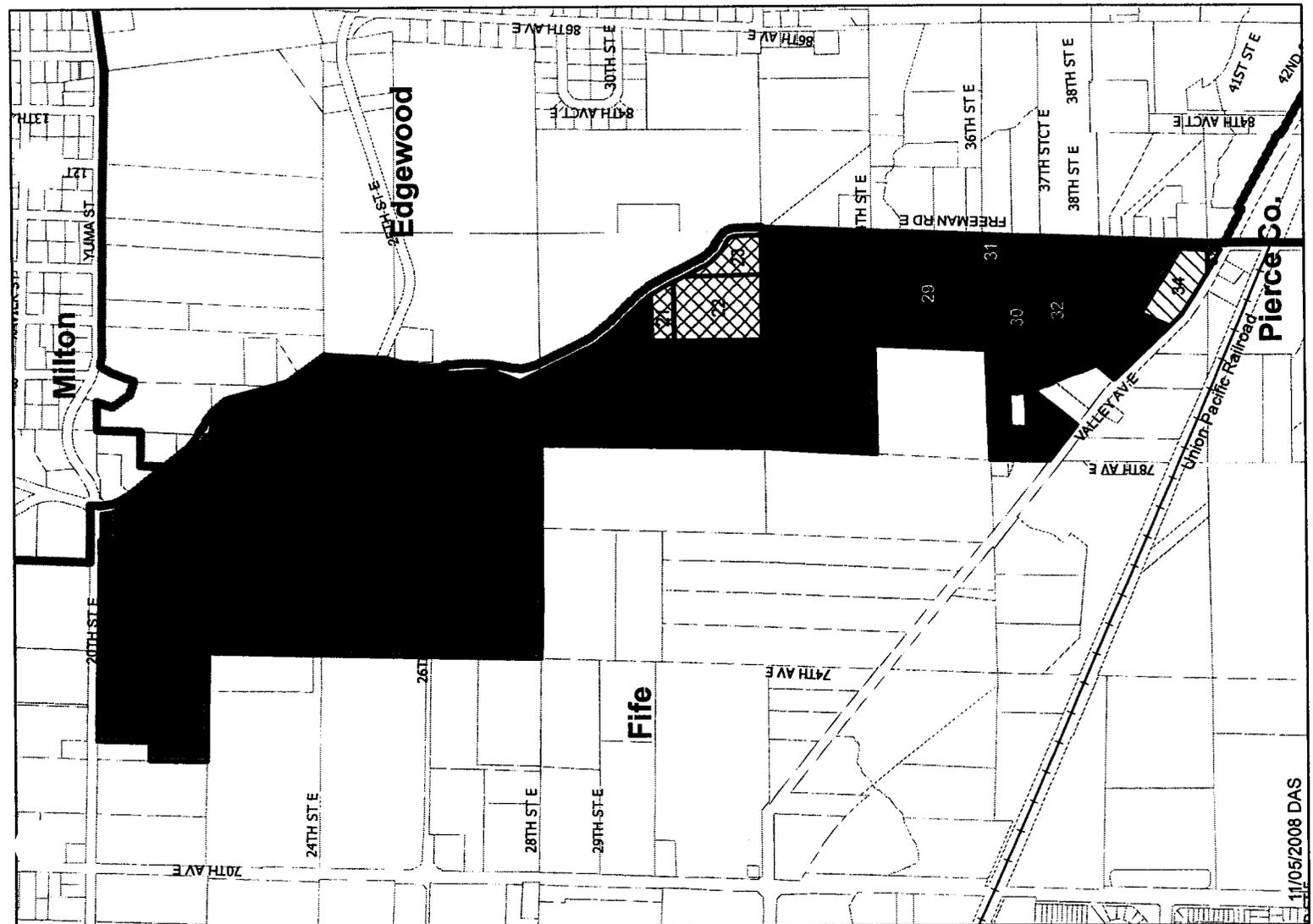
LID 08-03

Service



Parcels

Status



ID_	Tax_Payer1	Parcel_Num	Date_	Status
1	BENAROYA CAPITAL COMPANY LLC	0420082059	10/29/2008	Signed
2	BENAROYA CAPITAL COMPANY LLC	0420082010	10/29/2008	Signed
3	BENAROYA CAPITAL COMPANY LLC	0420082013	10/29/2008	Signed
4	BENAROYA CAPITAL COMPANY LLC	0420082064	10/29/2008	Signed
5	BENAROYA CAPITAL COMPANY LLC	0420082021	10/29/2008	Signed
6	BENAROYA CAPITAL COMPANY LLC	0420082031	10/29/2008	Signed
7	BENAROYA CAPITAL COMPANY LLC	0420082055	10/29/2008	Signed
8	BENAROYA CAPITAL COMPANY LLC	0420082065	10/29/2008	Signed
9	BENAROYA CAPITAL COMPANY LLC	0420082017	10/29/2008	Signed
10	BENAROYA CAPITAL COMPANY LLC	0420082018	10/29/2008	Signed
11	BENAROYA CAPITAL COMPANY LLC	0420081046	10/29/2008	Signed
12	BENAROYA CAPITAL COMPANY LLC	0420081044	10/29/2008	Signed
13	BENAROYA CAPITAL COMPANY LLC	0420083002	10/29/2008	Signed
14	BENAROYA CAPITAL COMPANY LLC	0420083001	10/29/2008	Signed
15	BENAROYA CAPITAL COMPANY LLC	0420083000	10/29/2008	Signed
16	BENAROYA CAPITAL COMPANY LLC	0420083015	10/29/2008	Signed
17	BENAROYA CAPITAL COMPANY LLC	0420084009	10/29/2008	Signed
18	BENAROYA CAPITAL COMPANY LLC	0420083003	10/29/2008	Signed
19	BENAROYA CAPITAL COMPANY LLC	0420084014	10/29/2008	Signed
20	BENAROYA CAPITAL COMPANY LLC	0420084004	10/29/2008	Signed
21	KELLEY FAMILY ENTERPRISES LLC	0420084065	<Null>	Unsigned
22	KELLEY FAMILY ENTERPRISES LLC	0420084066	<Null>	Unsigned
23	FIFE SAND AND GRAVEL LLC	0420084016	<Null>	Unsigned
24	BENAROYA CAPITAL COMPANY LLC	0420171003	10/29/2008	Signed
25	BENAROYA CAPITAL COMPANY LLC	0420171021	10/29/2008	Signed
26	BENAROYA CAPITAL COMPANY LLC	0420171027	10/29/2008	Signed
27	BENAROYA CAPITAL COMPANY LLC	0420171024	10/29/2008	Signed
28	BENAROYA CAPITAL COMPANY LLC	0420171038	10/29/2008	Signed
29	COLDWATER CREEK LAND DEV. LLC	0420171006	<Null>	TBD
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31	COLDWATER CREEK LAND DEV. LLC	0420171036	<Null>	TBD
32	STOWE INVESTMENTS LLC	0420171063	<Null>	TBD
33	HOLT, RANDY & BARBARA	0420171064	9/24/2004	Signed
34	CRITTENSON, IVORY & BILLIE R.	0420171046	<Null>	Unsigned
35	CRITTENSON, IVORY & BILLIE R.	0420174005	<Null>	Unsigned

11/05/2008 DAS