

CITY OF FIFE, WASHINGTON

ORDINANCE NO. 1934

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF FIFE, PIERCE COUNTY, WASHINGTON, GRANTING TO ASTOUND BROADBAND, LLC, A NONEXCLUSIVE FRANCHISE TO USE THE PUBLIC RIGHTS OF WAY TO PROVIDE NONCABLE TELECOMMUNICATIONS FACILITIES SUBJECT TO CERTAIN CONDITIONS AND DUTIES AS SPECIFIED

WHEREAS, on December 1, 2015, Astound Broadband, LLC filed an application in accordance with FMC 11.02.010, requesting a nonexclusive franchise to use the public rights of way within the City of Fife to provide noncable telecommunications facilities and

WHEREAS, the City Council has the authority under Chapter 35.99 RCW and RCW 35A.47.040 and Title 11 FMC to grant franchises (also known as master permits) for the use of its rights of way; and

WHEREAS, the City Council finds that it is consistent with the purposes and policies set forth in FMC 11.01.010 and 11.01.020 and in the public interest to grant a nonexclusive franchise to Astound Broadband, LLC to enter, use and occupy the City of Fife public right of way to locate fiber optic telecommunications lines and appurtenant facilities; now therefore

THE CITY COUNCIL OF THE CITY OF FIFE, PIERCE COUNTY, WASHINGTON DO ORDAIN AS FOLLOWS:

- Section 1. Parties, grant.
- Section 2. Limits on permission.
- Section 3. Effective date, term.
- Section 4. Franchisee's general promises.
- Section 5. Plans to be submitted, publicizing work.
- Section 6. Location or relocation.
- Section 7. Franchisee to restore affected areas.
- Section 8. Information, public records, good engineering, inspections.

- Section 9. Limited access, no obstruction, accommodation.
- Section 10. Undergrounding.
- Section 11. Facilities for City use.
- Section 12. Waiver, Indemnity, no estoppel, no duty.
- Section 13. Insurance.
- Section 14. Surety, surety fund.
- Section 15. Taxes, fees.
- Section 16. Franchise administration, abandonment, termination, revocation, remedies.
- Section 17. Acts discretionary, reservation of authority.
- Section 18. Transfers.
- Section 19. Amendment of Franchise; Renewal.
- Section 20. Additional provisions.
- Section 21. Ordinance effective date.
- Section 22. Severability.
- Section 1. Parties, grant.

A. This is a franchise agreement (“Franchise”), pursuant to Title 11 FMC, Chapter 35.99 RCW and RCW 35A.47.040, between the City of Fife as Grantor, herein “City,” and Astound Broadband, LLC, a Washington limited liability company, herein “Franchisee.”

B. In return for the promises made and subject to the stipulations and conditions stated, the City grants to Franchisee nonexclusive general permission to enter, use, and occupy the Public Rights of Way within the boundaries of the City, as now or hereafter constituted (the “Franchise Area”), to construct, install, maintain, operate, upgrade, repair and remove its telecommunications system, as defined in FMC 11.01.030(AA) (including, without limitation, fiber optic cables and appurtenances thereto), and to provide services utilizing those facilities consistent with applicable state and federal law. In accepting this Franchise, Franchisee stipulates

and agrees to the City's authority to issue and require the Franchise and stipulates and agrees to the other terms and conditions hereof.

C. For purposes of this Franchise the terms "Rights of Way" and "Public Rights of Way," whether singular or plural, mean the land acquired or dedicated for public roads, and streets which under the applicable ordinances and laws the City has authority to grant franchises, permits or licenses for use thereof or has regulatory authority thereover but does not include (1) state highways, (2) land dedicated for roads, streets and highways not open and not improved for motor vehicle use by the public, (3) structures such as, but not limited to, poles and conduits located within the right-of-way, (4) parks and open space, and (4) publicly owned shorelines or harbor areas.

Section 2. Limits on permission.

A. Franchisee stipulates that it does not currently provide telecommunications service as that term is defined in FMC 11.01.030(Z) to customers within the City of Fife; but that its planned communication facilities within the Franchise Area will constitute a "telecommunications system" as that term is defined in FMC 11.01.030(AA).

This Franchise shall be subject to the prior and continuing right of the City to use any and all parts of the Rights of Way, exclusively or concurrently, with any other person or persons, and further shall be subject to all deeds, easements, dedications, conditions, covenants, restrictions, encumbrances and claims of title which may affect the Rights of Way. Should the City Manager or his/her designee, with the advice of the City Attorney, determine Franchisee is using the Rights of Way to provide cable service as defined under 47 U.S.C. § 153, or to provide services within the Right of Way beyond the scope of permission extended herein, the City reserves the right to cancel this Franchise upon at least twenty (20) days prior written notice to Franchisee and require Franchisee to follow any applicable requirements to obtain a cable franchise or other franchise from the City, and further reserves all other rights and remedies available to the City by law.

B. The permission granted herein does not extend to areas outside those listed in Section 1. B. or activities outside those stated in Section 2. A., or otherwise to any area outside the authority of the City to extend permission under the Franchise, such as buildings or private areas not reserved for general utility access. Franchisee is solely responsible to make its own arrangements for any access needed to such places.

C. This Franchise is not exclusive. The City expressly reserves the right to grant rights to other entities or persons, as well as the right in its own name as a municipality, to use the Rights of Way for similar or different purposes allowed Franchisee under this Franchise, by lease, franchise, permit or otherwise.

D. This Franchise conveys no title, equitable or legal, in the Public Rights of Way. The right granted in this Franchise is only the right to occupy and use the Public Rights of Way

in accordance with the terms of this Franchise. This Franchise creates no vested right for any facility or system to be located or to remain at any specific location in the Public Rights of Way.

E. The permission extended by the City does not include any conveyance of title, legal or equitable, to City owned facilities which are available for the City's exclusive use.

Section 3. Effective date, term.

This Franchise is effective at 12:01 a.m., five days after publication of the ordinance, and expires on the last day of the one hundred twentieth month (a term of 10 years) at midnight of the expiration date and may be renewed pursuant to the provisions of Section 19, subject to: the conditions of Section 13 and Section 14 herein, and the acceptance of this Franchise by Franchisee. This does not affect the City's right to revoke the Franchise for cause, abandonment, or because of breach of any promise, condition or stipulation stated herein as provided under the terms of this Franchise.

Section 4. Franchisee's general promises.

As general promises in consideration of the grant of this Franchise:

A. Franchisee promises to remain in good standing and registered to do business in the State of Washington, and pay all taxes and fees applicable thereto, provided that Franchisee's failure to do so due to a good faith disagreement concerning taxes, fees, or the interpretation or application of law shall not be grounds for cancellation of rights under this Franchise, provided Franchisee diligently pursues resolution of such disagreements as provided by law.

B. Franchisee promises to comply with any other applicable federal and state legal requirements, together with all lawful municipal ordinances, resolutions of the City Council or directives of the City Manager, as generally applicable to all other similarly situated telecommunications service providers, provided such requirements are not in conflict with state or federal laws.

C. In addition to its obligations specific to new construction, Franchisee stipulates that all construction, operation, maintenance and repair activity in the Franchise Area is subject to the City's street obstruction and use permit ordinances and other applicable City ordinances and regulations. Franchisee promises that all construction, operation and repair of its facilities located in the Franchise Area shall be performed in a manner consistent with high industry standards. Construction, operation, or repair of facilities located within the Franchise Area shall not commence until all required permits have been properly applied for and obtained from the proper City officials, and all associated permit fees have been paid. Franchisee must comply with the requirements in Chapter 12.08, FMC, for actual construction in City Rights of Way, or if the Franchisee must repair any of its equipment located in City Rights of Way.

D. Franchisee promises to coordinate its activities with other utilities and users of the Franchise Area to avoid any unnecessary cutting, damage or disturbance to the public Rights of Way and other permitted areas, and consistent with the requirements of FMC 11.01.170, to conduct its planning, installation, construction and repair operations at all times so as to maximize the life and usefulness of the paving and municipal infrastructure.

E. Franchisee promises that its uses of the Franchise Area, and any rights granted herein, shall at all times be subordinated to and subject to municipal infrastructure needs and uses, the general public travel and access uses and the public convenience, except as may be otherwise required by law.

F. Franchisee promises to conduct all operations in or near the Franchise Area so as to make commercially reasonable efforts to minimize or entirely avoid any hazard, danger or inconvenience to municipal infrastructure needs and uses, public travel, and the public convenience.

G. Franchisee represents that it is familiar with Chapter 19.122 RCW. Franchisee certifies it will comply with the duties imposed on excavator and facility operators under RCW 19.122 relating to the one-call locator service program, and will make commercially reasonable efforts to ensure that its contractors or others working in the Franchise Area on Franchisee's behalf are informed regarding those duties. Franchisee shall mark the locations of its underground communication facilities upon written request of the City. Franchisee shall locate its facilities for the City at no charge.

Section 5. Plans to be submitted, publicizing work.

A. As-built drawings showing all of Franchisee's facilities within the Franchise Area as of the date of this Ordinance are on file with the City's Public Works Department.

B. Franchisee shall submit all new or remodel construction plans and plans for any substantial rebuild, or upgrade of its facility located within the Franchise Area, or any other information requested by the City relative to such plans to the City Manager for review and approval, with a copy of such plans and information to the City Engineer. Franchisee promises that all its installations shall be placed consistent with industry standards in locations appropriate for Franchisee's facilities, or as designated by the City Engineer.

C. Franchisee shall provide the City with as-built drawings showing any new facilities constructed within the Rights of Way pursuant to this Franchise. City may request as-built drawings from Franchisee as reasonably needed to perform its duties of management of the affected Rights of Way, and Franchisee agrees to promptly comply with such additional requests.

D. Franchisee plans for work in the Franchise Area may be publicized as the City may direct, in order to notify the public and operators of other communication systems, of the

impending work, in order to minimize inconvenience and disruption to the public and to allow joint use by others.

Section 6. Location or relocation.

A. The City reserves the right to change, regrade, relocate, abandon, or vacate the Rights of Way within or near the Franchise Area or to authorize any public works project deemed necessary for the public health, safety or welfare, located in or near the Franchise Area at no expense or liability to the City except as may be required by section 6, Ch. 83, Laws of 2000 of the State of Washington as codified at RCW 35.99.060, or as further provided by FMC 11.01.170(G)(5) or 11.01.180. Except in cases of emergencies, the City will provide written notice to Franchisee as soon as practicable, but at least thirty (30) days in advance of a requirement that relocation of Franchisee's facilities must occur. The City will provide to Franchisee copies of the pertinent portions of the City's plans and specifications for the public works project that requires relocation. Except as otherwise required by law, Franchisee promises to relocate, remove, or reroute its facilities, as required by the City Manager, at its sole expense and liability subject to and consistent with section 6, Ch. 83, Laws of 2000 of the State of Washington, as codified at RCW 35.99.060. Franchisee promises to complete the required relocation of its facilities as soon as practicable and to cooperate with the City in the coordination of construction events relating to relocation. Franchisee promises that its required relocation shall be accomplished in a manner that accommodates and does not interfere with or unnecessarily delay the City's public works project. Franchisee promises to protect and save harmless the City, its officers, agents and employees from any customer or other third party claims for service interruption or other losses in connection with any such change, regrade, relocation, abandonment, or vacation of the Rights of Way or other permitted areas, except to the extent that such interruption or losses were caused by negligence or willful misconduct of City. The parties agree that "relocation" refers to a permanent movement of facilities required of Franchisee by the City, and not a temporary or incidental movement of facilities, including, but not limited to a raising of lines to accommodate housemoving and the like, or other revisions Franchisee would accomplish and charge to third parties without regard to municipal request.

B. Where the City determines to abandon or vacate any Right of Way or other permitted area, it is the Franchisee's responsibility to resolve any question of Franchisee's continued occupancy or use of such areas directly with the owner of such areas, and the City has no obligation whatsoever with respect thereto.

C. In the event that Franchisee fails or refuses to relocate its facilities as required by the City, the City may protect, support, temporarily disconnect, remove or relocate any or all part of Franchisee's facilities without prior notice and charge Franchisee for costs incurred.

Section 7. Franchisee to restore affected areas.

Subject always to the cost apportionment requirements of Section 6 above, as they may apply and to the provisions of FMC 11.01.180, as they may apply, the Franchisee agrees to the following:

A. Whenever Franchisee damages or disturbs any location in or near the Right of Way or other permitted area, Franchisee agrees promptly to restore such area to a condition as good or better than before the disturbance or damage occurred at its sole expense and liability, to the satisfaction of the City Engineer and consistent with FMC 11.01.170(H). Franchisee promises likewise to restore and patch all surfaces cut and to repave entirely any such portions of the Right of Way or other permitted areas as determined by the City Engineer to maintain and preserve the useful life thereof. Franchisee promises that any damage or disturbance to facilities, fixtures or equipment of the City or others shall be promptly repaired to standards approved by the City Engineer. For pavement restorations, any resulting patch or restoration shall be thereafter properly maintained in good condition and repair by Franchisee until such time as the area is resurfaced or reconstructed.

B. Whenever Franchisee damages or disturbs any area in or near the Public Rights of Way or permitted areas, or plans to do so, Franchisee stipulates the City may:

1. require Franchisee to repave the entire lane within any cut or disturbed location, or greater area, to the extent it may be affected by Franchisee's activities;

2. require Franchisee to common trench with any other underground installation in the Right of Way, with cost sharing to be negotiated between the parties involved, or in the absence of agreement, as directed by the City Manager or his/her designee; and/or

3. in order to avoid frequent or needless street cuts, to minimize disruption of infrastructure, to forestall or relieve exhaustion of Rights of Way capacity, to protect environmentally sensitive areas, or to meet other foreseeable needs of the City, and consistent with Section 11 of this Franchise, require Franchisee to install additional conduit or conduit capacity and related access facilities in excess of its own present and reasonably foreseeable requirements for the purpose of accommodating the City and/or other franchisees and licensees, as directed by the City Manager or his/her designee. Where additional conduit is installed under this provision, and assuming the conduit is not otherwise being used, Franchisee must make it available to competitors for a fair market value price, on fair terms and conditions as Franchisee and its lessee may agree, consistent with FMC 11.01.170(F), provided that other similarly situated telecommunciations or cable service providers are required to make their conduit available to Franchisee under similar terms. The City Manager or his/her designee is authorized to excuse Franchisee from requirements of installing further facilities under this section upon a showing of economic hardship or anticompetitive effect, but may impose additional conditions because of further cost or damage to the Right of Way relating to such action.

C. Should Franchisee fail or delay in performing any obligation here or elsewhere stated, or where the City Manager or his/her designee deems necessary to protect the public Right of Way or to avoid liability, risk or injury to the public or the City, the City Manager or his/her designee may proceed to perform such obligation, including any remedial or preventive action deemed necessary, at Franchisee's sole expense and liability, except where otherwise required by law, but no action or inaction by the City Manager or his/her designee shall relieve Franchisee of its obligation to indemnify and hold the City harmless as set forth hereafter. Prior to undertaking corrective effort, the City Manager or his/her designee shall make a reasonable attempt to notify Franchisee, except consistent with FMC 11.01.180 no notice is needed if the City Manager or his/her designee declares an emergency or determines a need for expedient action in a situation involving an imminent danger to health, safety or property or to temporarily restore communication system services which have been disrupted by storms, earthquakes, riots or other unexpected accidents or phenomenon. This remedy is supplemental and not in the alternative to any other municipal right.

Section 8. Information, public records, good engineering, inspections.

A. Franchisee promises to supply and maintain and keep updated at no cost to City, and to make available, any reasonable information requested by the City Manager or his/her designee to coordinate municipal functions with Franchisee's activities and fulfill any municipal obligations under state law. Said information may include an installation inventory, location of existing facilities, maps, plans, operational data, and as-built drawings of Franchisee's installations, in the City of Fife or County of Pierce. Said information may be requested either in hard copy and/or electronic format compatible with the City's data base system, as now or hereafter existing, including the City's geographic information system (GIS) data base. Franchisee shall keep the City Manager or his/her designee informed of its long-range plans for coordination with the City's long range plans. Franchisee promises to provide the City access to all books and records related in whole or in part to construction, operation or repair of the facilities located within the Franchise Area, consistent with FMC 11.01.310. Nothing in this section shall be read to require Franchisee to violate state or federal law protecting subscriber privacy.

B. Franchisee stipulates that it understands that pursuant to Chapter 42.56 RCW, Washington law limits the ability of the City to shield from public disclosure information given to the City by Franchisee. Accordingly, the parties agree to work together to avoid disclosures of information which would result in economic loss or damage to Franchisee because of anticipated mandatory disclosure requirements to third persons. To the extent Franchisee has provided documents to the City that constitute business or trade secrets and/or proprietary information, Franchisee must provide said information in an envelope marked, "Proprietary Information: Do Not Disclose." The City will exercise good faith efforts to protect the confidentiality of the information provided. Franchisee agrees to indemnify and hold harmless the City for any loss or liability for legal penalties relating to non-disclosure, costs or attorney's fees because of nondisclosures requested by Franchisee under Washington's open public records law. City

promises to provide reasonable notice and opportunity to Franchisee to defend and/or seek a protective order preventing disclosure under the open public records law. City agrees not to contest Franchisee's motion to intervene in any case involving disclosure of Franchisee's records, should Franchisee decide to become a third party intervenor in such a case.

C. Franchisee promises all of its property and facilities located in the City's Rights of Way shall be operated and maintained in good order and condition and in accordance with industry-standard engineering practices. In connection with the civil works of Franchisee's system, including trenching, paving, compaction and locations, and consistent with FMC 11.01.170, Franchisee promises to comply with the Washington State Department of Transportation Standard Specifications for Road, Bridge and Municipal Construction, edition currently in use by the City, and all other relevant standards and City ordinances and regulations, all as now or hereafter amended.

D. Franchisee promises its system shall comply with the applicable federal, state and local laws, including the National Electric Safety Code, Washington's Safety Standards for Telecommunications, and Washington's Safety Standards for Electrical Workers, where applicable.

E. Consistent with FMC 11.01.190, the City reserves the right to inspect and approve Franchisee's installations during construction, repair or installation, and after completion. Franchisee's facilities shall be subject to a continuing right of inspection and testing by the City, to determine compliance with the terms of this Franchise and the provisions of Title 11 FMC. For other than routine inspections associated with installation or cutting or repairs relating to the Right of Way, the City Manager or his/her designee normally gives reasonable notice to the Franchisee of the nature of the municipal concern and an opportunity for Franchisee to respond prior to taking further enforcement action. No prior notice is needed in the event the City Manager or his/her designee deems there is a risk to the public health or safety or Franchisee has previously been advised of the nature of the risk and has failed to respond. Where the City Manager or his/her designee determines Franchisee has created a risk to the public health or safety within the Franchise Area and requiring a municipal response and remedial action, an order may be issued by the City Manager or his/her designee, with a compliance schedule. All costs of municipal inspections, remediation, and enforcement, including staff time, are to be paid by Franchisee.

F. The City shall have the right, upon written request, to be notified and present when the Franchisee's facilities located within the Franchise Area are tested by the Franchisee.

Section 9. Limited access, no obstruction, accommodation.

A. The City reserves the right to limit or exclude Franchisee's access to a specific route, or to any public Right of Way when, in the judgment of the City Manager or his/her designee, there is inadequate space, a pavement cutting moratorium (subject to the requirements

of applicable law) unnecessary damage to public property, public expense, inconvenience, interference with City utilities, or for any other reasonable cause determined by the City Manager or his/her designee, provided, it shall do so consistent with state and federal law.

B. Franchisee will not obstruct, hinder, damage, or otherwise interfere with municipal infrastructure uses of the Right of Way or other permitted areas. Except where otherwise authorized in writing, Franchisee shall maintain a minimum underground horizontal separation of five (5) feet from City utilities; provided, that for development in new areas, the City, together with Franchisee and other utility purveyors or authorized users of the Right of Way, will develop and follow the City Engineer's determination of a consensus for guidelines and procedures for determining specific utility locations, subject additionally to this Franchise.

C. In addition, subject however to Ch. 83, Laws of 2000, as codified at RCW 35.99, the City Manager or his/her designee may determine with respect to uses permitted under this Franchise, in the exercise of reasonable discretion, when and where reasonable accommodation shall be made by Franchisee to the City for construction, alteration, repair or improvement of the Rights of Way for purposes of public welfare, health, or safety. Notwithstanding the foregoing, it remains the responsibility of the Franchisee to anticipate and avoid conflicts with other Right of Way occupants or users, other utilities, Franchisees, or permittees. The City assumes no responsibility for such conflicts.

D. In administering this provision, the City understands that private property may not be taken or damaged without just compensation as required by Article I, Section 16 of the Washington State Constitution and section 6 of Ch. 83, Laws of 2000, as codified at RCW 35.99.060, with respect to any specific loss or damage occasioned to Franchisee's lawfully permitted facilities and equipment to be located in the public Right of Way. Franchisee likewise understands that it does not hold any leasehold or ownership interest in the public Right of Way and occupies it at the sufferance of the City, subject to the primary purposes and principles as outlined in Chapter 11.01 FMC.

Section 10. Undergrounding.

A. The purpose of this section is to recognize and preserve the City's control over uses of the public Right of Way, consistent with the municipal policy favoring undergrounding of overhead lines for aesthetic reasons.

B. The City finds that overhead lines and aboveground wire facilities and installations in the Right of Way and other permitted areas adversely impact upon the public use and enjoyment of such areas. Franchisee must place its Facilities underground except as otherwise expressly provided herein or in the Fife Municipal Code, including but not limited to the exception to undergrounding found in FMC 12.16.040. Consistent with FMC 11.01.170(G)(5) and Ch. 12.16 FMC, Franchisee agrees to coordinate its underground

installation, maintenance, repair and planning activities with the City's underground plan and policies; provided, in no event shall any third party beneficiary rights be implied or created.

C. Nothing in this section shall be permitted to conflict with section 6 of Ch. 83, Laws of 2000, as codified at RCW 35.99.060, and the provisions of this section shall be applied in conformity thereto.

Section 11. Facilities for City use.

Consistent with section 7, Ch. 83, Laws of 2000, as codified at RCW 35.99.070, and FMC 11.01.170(F) and Section 7 of this Franchise, at such time when Franchisee is constructing, relocating, or placing ducts or conduits in the Public Rights of Way, the City Manager or his/her designee may require Franchisee to provide the City with additional duct or conduit, or conduit and related structures necessary to access the conduit at mutually convenient locations. In such event, the parties further agree that the City's access points to conduit in Franchisee's system shall be at least sufficient to permit reasonable municipal access for municipal needs, provided that:

A. The City agrees that the requested additional duct or conduit space and related access structures will not be used by the City (or made available to any other entity) to provide telecommunications service for hire, sale, or resale to the general public, unless otherwise agreed by the City and the Franchisee in writing.

B. The City shall not require that the additional duct or conduit space be connected to the access structures and vaults of the Franchisee.

C. Franchisee shall notify the City Engineer at least 14 days prior to opening a trench at any location within the Franchise Area in order to allow the City to exercise its options as provided herein.

D. The value of the additional duct or conduit requested by the City shall not be considered a public works construction contract.

Section 12. Waiver, indemnity, no estoppel, no duty.

The Franchisee hereby releases, covenants not to bring suit and agrees to indemnify, defend and hold harmless the City, its elected and appointed officials, officers, employees, agents, representatives, engineers, and consultants from any and all third party claims, costs, losses, judgments, awards, or liability to any person, including claims by the Franchisee's own employees to which the Franchisee might otherwise be immune under Title 51 RCW, arising from injury or death of any person or damage to property of which the negligent acts or omissions of the Franchisee, its agents, servants, officers, or employees in performing under this Franchise are the proximate cause. The Franchisee further releases, covenants not to bring suit

and agrees to indemnify, defend and hold harmless the City, its elected and appointed officials, officers, employees, agents, representatives, engineers, and consultants from any and all third party claims, costs, losses, judgments, awards, or liability to any person including claims by the Franchisee's own employees, including those claims to which the Franchisee might otherwise have immunity under Title 51 RCW, arising against the City solely by virtue of the City's ownership or control of the rights-of-way or other public properties; by virtue of the Franchisee's exercise of the rights granted herein, or by virtue of the City's permitting the Franchisee's use of the City's rights-of-way or other public property. The Franchisee further releases, covenants not to bring suit and agrees to indemnify, defend and hold harmless the City, its elected and appointed officials, officers, employees, agents, representatives, engineers, and consultants from any and all claims, costs, losses, judgments, awards, or liability to any person including claims by the Franchisee's own employees, including those claims to which the Franchisee might otherwise have immunity under Title 51 RCW, based upon the City's inspection or lack of inspection of work performed by the Franchisee, its agents and servants, officers or employees in connection with work authorized on the City's property or property over which the City has control, pursuant to this Franchise, or pursuant to any other permit or approval issued in connection with this Franchise. This covenant of indemnification shall include, but not be limited by this reference, to claims against the City arising as a result of the negligent acts or omissions of the Franchisee, its agents, servants, officers, or employees in barricading, instituting trench safety systems or providing other adequate warnings of any excavation, construction, maintenance and/or repair or other work in any public right-of-way or other public place in performance of work or services permitted under this Franchise.

Inspection or acceptance by the City of any work performed by the Franchisee at the time of completion of construction shall not be grounds for avoidance of any of these covenants of indemnification. Said indemnification obligations shall extend to claims which are not reduced to a suit and any claims that may be compromised prior to the culmination of any litigation or the institution of any litigation.

In the event that the Franchisee refuses the tender of defense in any suit or any claim, said tender having been made pursuant to the indemnification clauses contained herein, and said refusal is subsequently determined by a court having jurisdiction (or such other tribunal that the parties shall agree to decide the matter) to have been a wrongful refusal on the part of the Franchisee, then the Franchisee shall pay all of the City's costs for defense of the action, including all reasonable expert witness fees and reasonable attorney's fees and the reasonable costs of the City, including reasonable attorney's fees of recovering under this indemnification clause.

It is further specifically and expressly understood that the indemnification provided herein constitutes the Franchisee's waiver of immunity under Title 51 RCW, solely for the purposes of this indemnification. This waiver has been mutually negotiated by the parties.

The provisions of this Section shall survive the expiration or termination of this Franchise.

Franchisee agrees not to sue or seek money damages from the City in connection with any of the types of claims for which Franchisee is promising indemnification herein.

Notwithstanding any other provisions of this Section, the Franchisee assumes the risk of damage to its facilities located in the City's rights-of-way, easements, and property from activities conducted by the City, its elected and appointed officials, officers, agents, employees, representatives, engineers and consultants. The Franchisee releases and waives any and all claims against the City, its elected and appointed officials, officers, agents, employees, representatives, engineers and consultants for damage to or destruction of the Franchisee's Facilities caused by or arising out of activities conducted by the City, its elected and appointed officials, officers, agents, employees, representatives, engineers and consultants, in the rights-of-way, easements, or property subject to this Franchise, except to the extent any such damage or destruction is caused by or arises from the negligence or any willful or malicious action on the part of the City its elected and appointed officials, officers, agents, employees, representatives, engineers and consultants. The Franchisee further agrees to indemnify, hold harmless and defend the City, its elected and appointed officials, officers, agents, employees, representatives, engineers and consultants against any claims for damages, including, but not limited to, business interruption damages and lost profits, brought by users of the Franchisee's Facilities as the result of any interruption of service due to damage or destruction of that user's Facilities caused by or arising out of activities conducted by the City, its elected and appointed officials, officers, agents, employees, representatives, engineers and consultants, except to the extent any such damage or destruction is caused by or arises from the sole negligence or any willful or malicious actions on the part of the City, its elected and appointed officials, officers, agents, employees, representatives, engineers and consultants.

Notwithstanding any other provisions of this Section, Franchisee is not obligated to indemnify the City from any claims or damages to the extent that such claims or damages are caused by the City's own negligence or willful misconduct.

In the event any claim or demand is presented to or filed with the City, the City shall promptly notify Franchisee thereof (and in any event prior to the date that Franchisee's rights to defend such claim or demand would be prejudiced), and Franchisee shall have the right, at its election and at its sole cost and expense, to settle and compromise such claim or demand, provided further, that in the event any suit or action be begun against the City based upon any such claim or demand, the it shall likewise promptly notify Franchisee thereof, and Franchisee shall have the right, at its election and its sole cost and expense, to settle and compromise such suit or action, or defend the same at its sole cost and expense, by attorneys of its own election.

Section 13. Insurance.

Throughout the term of this Franchise, and as specified herein, Franchisee, and those acting on its behalf, including but not limited to subcontractors, shall maintain in full force and effect the following insurance, issued on policies written by companies authorized to do business under the

laws of the State of Washington with a financial rating no less than "A" in the latest edition of "Best's Key Rating Guide," published by A.M. Best Guide:

A. Comprehensive general liability insurance, written on an occurrence basis, with limits not less than:

1. \$1,000,000.00 per occurrence; \$3,000,000.00 annual aggregate for bodily injury or death to each person;
2. \$1,000,000.00 per occurrence; \$3,000,000.00 annual aggregate for property damage resulting from any one accident; and
3. \$3,000,000.00 annual aggregate for personal injury.

Exposures to be covered are: premises, operations, products/completed operations, and liabilities arising from this contract. Completed operations and products liability shall be maintained for two years after the termination of the Franchise (in the case of the communications system owner or operator) or completion of the work for the communications system or operator (in the case of a contractor or subcontractor). Property damage liability insurance shall include coverage for the following hazards: X – explosion; C – collapse; U – underground.

B. Comprehensive automobile liability for owned, non-owned and hired vehicles with a limit of \$1,000,000.00 for bodily injury per occurrence; \$1,000,000.00 annual aggregate; and \$1,000,000.000 property damage each occurrence; \$1,000,000.00 annual aggregate for each accident.

C. Worker's compensation within statutory limits and employer's liability insurance with limits of not less than \$500,000.00 per occurrence. In the case that Franchisee subcontracts with others, Franchisee shall require each subcontractor to similarly provide worker's compensation insurance for all of subcontractor's employees, unless such employees are covered by the protection afforded to Franchisee, through Franchisee's insurance coverage.

D. Comprehensive form premises-operations, explosions and collapse hazard, underground hazard and products completed hazard with limits of not less than \$3,000,000.00.

E. The liability insurance policies required by this Section shall be maintained by the Franchisee and those acting on its behalf, including but not limited to subcontractors throughout the term of the Franchise and such other period of time during which the Franchisee is operating without an authorization or Franchise hereunder, or is engaged in the removal of its Facilities. The Franchisee shall provide an insurance certificate, together with an endorsement naming the City, and its elected and appointed officers, officials, agents, employees, representatives, engineers, consultants, and volunteers as additional insureds with respect to General Liability, to the City prior to the commencement of any work or installation of any facilities pursuant to said Franchise. The City must approve the Franchisee's insurance coverage, in writing. Any

deductibles or self-insured retentions must be declared to and approved by the City in writing. Payment of deductibles and self-insured retentions shall be the sole responsibility of the Franchisee. The insurance certificate required by this Section shall contain a clause stating that coverage shall apply separately to each insured against whom claim is made or suit is brought, except with respect to the limits of the insurer's liability. The Franchisee's insurance shall be primary insurance as respects the City, its officers, officials, employees, agents, consultants, and volunteers. Any insurance maintained by the City, its officers, officials, employees, consultants, agents, and volunteers shall be in addition to the Franchisee's insurance and shall not contribute with it. The Franchisee must file the required insurance certificate annually. Any party may utilize primary and umbrella liability insurance policies to satisfy insurance policy limits required herein.

F. Franchisee shall provide at least five (5) days' notice to City of any cancellation or non-renewal of any of the above insurance policies.

G. Within thirty (30) days after receipt by the City of said notice, and in no event later than fifteen (15) days prior to said cancellation or intent not to renew, the Franchisee shall obtain and furnish to the City replacement insurance policies meeting the requirements of this Section.

H. If Franchisee desires to satisfy the insurance requirements herein through self-insurance, Franchisee must provide documentation acceptable to the City demonstrating that the coverage provided meets or exceeds that described above.

I. The requirements of this Section must be met prior to the effective date of this Franchise. See Section 3.

J. The City reserves the right to reasonably require any other insurance coverage it deems reasonably necessary depending upon the exposures. Such additional insurance requirements will be consistent with requirements made of other Franchisee's with similar exposures and operations.

Section 14. Surety, surety fund.

A. Consistent with FMC 11.01.230, the grant of this Franchise by the City to Franchisee is conditioned upon Franchisee's presentment of a performance and if necessary, payment bond, not to exceed 100% of the total estimated value of the work to be performed under this Franchise, including the cost of removing Franchisee's facilities, in the case of nonperformance by Franchisee or abandonment by Franchisee of Franchisee's facilities, or for any other cost associated with Franchisee's occupation of the Franchise Area and to ensure its performance hereunder. Said bond(s) must meet with approval of the City Attorney. Said bond(s) shall be required to remain in full force and effect until twelve (12) months following the term of this Franchise.

B. The requirements of this Section must be met prior to the effective date of this Franchise. See Section 3.

C. The requirements of this Section will apply whenever Franchisee intends to perform any work in the Franchise Area wherein such work will damage or has the tendency to damage City Right of Way.

Section 15. Taxes, fees.

A. Franchisee represents that its operations as authorized under this Franchise, are a "telephone business" as defined in RCW 82.16.010, or that it is a "service provider" as used in RCW 35.21.860 and defined in RCW 35.99.010. RCW 35.21.860 currently prohibits a municipal franchise fee for use of the Right of Way for telephone business, as that activity is legally defined RCW 80.16.010, or upon a service provider, as defined in RCW 35.99.010. As a result, the City will not impose a franchise fee under the terms of this Franchise. However, the City hereby reserves its right to impose a franchise fee on Franchisee under this Franchise in accordance with the then applicable laws if this prohibition is removed, In addition, Franchisee acknowledges and accepts the authority of the City to impose certain fees pursuant to section 8 of Ch. 83, Laws of 2000, as codified at 35.21.860, including actual administrative expenses incurred by City that are directly related to receiving and approving a permit, license, and this Franchise.

B. The parties agree that nothing in this Franchise shall limit the City's power of taxation, as may now or hereafter lawfully exist, including the imposition of utility taxes on telephone business under Chapter 3.60 FMC, and that a franchise fee paid under this Franchise is not payment in lieu of any applicable tax.

Section 16. Franchise administration, abandonment, termination, revocation, remedies.

A. General administration of this Franchise for the City is through the City Manager. All questions of application, interpretation, conflict or ambiguity arising out of or in connection with this Franchise will be subject to an initial determination by the City Manager or his/her designee.

B. The City Manager or his/her designee may interpret provisions, resolve conflicts and develop procedures needed to implement and enforce the Franchise provisions. The City Manager or his/her designee may grant exceptions or impose additional requirements relating to the public interest in particular circumstances in the exercise of reasonable discretion, but the same shall not be a defense to any Franchise obligation unless set forth in writing by the City Manager or his/her designee. Exceptions are revocable. The City Manager or his/her designee may cause to be issued inspection or compliance orders, upon reasonable notice, together with a

compliance schedule as deemed necessary. For the performance of all Franchise obligations, Franchisee understands that time is of the essence.

C. Should Franchisee wish to challenge any obligation or requirement arising under this Franchise, Franchisee must submit in writing its challenge, with verification, showing the basis of Franchisee's position. The City Manager or his/her designee may also request any additional information deemed necessary. Within twenty (20) days after receiving Franchisee's submittal and following receipt of any requested additional information, the City Manager or his/her designee shall issue a decision, and in the case of any challenged cost, a finding determining the true and allowed amount of said cost. The City Manager or his/her designee may set off any allowed cost against any other cost owing the City, whether under this Franchise or otherwise arising between Franchisee and the City.

D. Franchisee may appeal any decision of the City Manager or his/her designee by filing a written notice of appeal within thirty (30) days of the date of issuance by the City Manager or his/her designee. The notice must include a copy of the decision and record submitted to the City Manager or his/her designee by Franchisee. The appeal procedure is governed by FMC 11.01.280, as written or hereafter amended.

E. The revocation, reduction of the term of this Franchise, or forfeiture of this Franchise is governed by FMC 11.01.280 and 11.01.290 as written or hereafter amended. Remedies and penalties are set forth in FMC 11.01.270 and 11.01.300, as written or hereafter amended.

F. This Franchise may be revoked by the City Council by resolution in the event the Franchisee or any of Franchisee's lessees or other users shall fail, after notice or demand provided in accordance with FMC 11.01.280 and/or other applicable law or regulation, to comply with any of the terms, conditions, or obligations imposed upon the Franchisee hereunder, but the City shall have no obligation to do so. No forbearance by the City of any term or condition of this Franchise in any instance or at any time shall ever comprise a waiver or estoppel of the City's right to enforce said term condition. Franchisee reserves its rights to challenge or appeal any action taken by the City under this Section 16 by appropriate proceeding at law or in equity.

G. Franchisee may abandon and surrender its facilities to the City upon six (6) months written notice to the City Manager. Abandonment shall be subject to acceptance by the City, by a resolution of acceptance adopted by the City Council. Abandonment by Franchisee will include the conduit owned by Franchisee. The City should have a reasonable basis to declare abandonment by Franchisee, such as not providing service for a period of six consecutive months or longer, or a letter expressing such intent from the Franchisee.

H. Upon abandonment, non renewal, revocation, or expiration of this Franchise and if no extension is granted, Franchisee may, at the discretion of the City Manager and upon at

least 180 days prior written notice, be required in part or entirely, to remove all its fiber, wire, poles, fixtures, and other facilities or equipment installed or used in the enjoyment of the Franchise. Alternatively, the City Manager may, upon at least sixty (60) days prior written notice, direct, limit or condition Franchisee's removal, sale or continued use or abandonment of Franchisee's facilities and equipment, either by mutual agreement or through means of any other lawful municipal power or right. The City may continue to invoke any provision of this Franchise against Franchisee or any successor entity enjoying de facto franchise privileges after revocation or expiration. The City may take all other actions deemed necessary and proper by the City to accommodate the transition to any successor as may be in the best interests of the City and its residents.

Section 17. Acts discretionary, reservation of authority.

A. All City acts undertaken pursuant to this Franchise shall be deemed discretionary, guided by considerations of the public health, safety, esthetics and convenience, and sections 1, 2, and 4 of this Franchise, and Title 11 FMC. The City reserves all municipal powers now or hereafter granted by law, including without limitation the power to tax and license, regulate activities within its Right of Way (except those under exclusive WUTC or FCC authority or as otherwise preempted), to regulate the use of land within its jurisdiction as permitted by law, to protect the public health and safety, and regulate and control the use of public Right of Way, in a nondiscriminatory manner.

B. Should Franchisee have any question as to a conflict or ambiguity with respect to its rights under this Franchise or applicable federal or state law, or questions whether any acts of the City are properly and/or lawfully being carried out, it agrees to first submit the same to the City Manager, with any supporting materials or authorities. The City Manager will proceed under Section 16 herein. The intent of this provision is to provide a quick and efficient means of understanding and resolving problems arising under this instrument, consistent with the objectives of any general municipal regulatory program, as now or hereafter arising and other applicable laws.

C. The provisions of FMC 11.02.080, .090, and .100 are incorporated by reference into this Section, as if fully set forth, as written or hereafter amended.

Section 18. Transfers.

A. This franchise shall not be sold, leased, assigned, or otherwise alienated without the express written approval of the City, expressed by ordinance or resolution of the City Council passed for that purpose, and no rule of estoppel shall be invoked against the City in case the City shall assert the invalidity of any attempted transfer in violation of this section. The City agrees not to withhold consent where Franchisee demonstrates that the requested assignment is a change in the nature of a reorganization or merger of or with any entity controlled by, controlling, or under the common control of the Franchisee, there being no other change in the resulting entity's

ability to meet its financial obligations under this franchise. The City reserves the right to inquire into the ability of any transferee to meet its financial obligations hereunder, in order to determine whether the transfer is in the public interest and should be approved, denied, or conditioned pursuant to FMC 11.04.280. The Franchisee and any prospective transferee shall assist the City in any such inquiry and any failure to do so may result in denial of the transfer request. Franchisee may pledge this Franchise to its lender, solely for purposes of securing indebtedness, without City's consent; provided that Franchisee will be required to obtain the City's prior consent before the lender may assume the Franchise.

B. The City reserves the right to invoke any or all provisions of this Franchise upon the Franchisee's successors or assigns, judgment creditors, or distributees of facilities or property used in enjoyment of privileges conferred herein, whether or not stated elsewhere, all without waiver of the right to withhold consent not expressly given of any such transfer and/or require a new franchise.

C. Franchisee will not permit installations by others in areas authorized under this Franchise, without prior written approval from the City Manager or his/her designee and subject to any requirements of law, ordinance or regulation. Such approval shall not be in lieu of a franchise or other requirements of the City. Whether or not permitted, Franchisee remains responsible for all third party users permitted or allowed by Franchisee for compliance with this Franchise. The intent of this provision is so third parties who might otherwise desire to use Franchisee's facilities are also required to comply with City requirements regarding franchises, leases, licenses, or other uses of City Right of Way, as may apply.

D. Franchisee agrees that, upon a condemnation proceeding or other negotiation by the City to lawfully acquire the properties of the Franchisee, it will not have any right to receive payment or award solely on account of this franchise or permissions granted hereunder. Franchisee waives all such claims against the City. The City shall have no obligation to make any payment to Franchisee or award in condemnation for any other asset or interest of Franchisee, except as required under the State of Washington and United States Constitutions or as state or federal laws may require.

Section 19. Amendment of Franchise; Renewal.

If Franchisee desires to renew this Franchise for an additional term, it must, not more than 180 days nor less than 120 days before expiration of this Franchise, file an application with the City for renewal of this Franchise. This Franchise may be amended by mutual written agreement between the parties.

Section 20. Additional provisions.

A. In the event of significant change in law regulating Franchisee's activities under this Franchise or change in municipal authority to act under the terms of the Franchise, or

significant change or advancement in technology governing Franchisee's functions, the parties, upon mutual agreement, may renegotiate any or all provisions of this Franchise, but no obligation to do so is created by this section.

B. This Franchise is governed by the laws of the State of Washington, notwithstanding its choice of law provisions, and venue for any litigation arising out of or in connection with privileges extended herein is stipulated to be in Pierce County Superior Court.

C. Notice. Notice required in this Franchise shall be in writing, and sent via overnight mail by a nationally recognized carrier, or by certified U.S. Mail, postage prepaid, return receipt requested. Notice shall be effective upon actual receipt or refusal of delivery by the receiving party. Notice shall be provided as follows:

For Franchisee:

Bryon Springer
Executive Vice President Business and Legal Affairs
Astound Broadband, LLC
401 Kirkland Parkplace, Suite 500
Kirkland, WA 98033
Phone: 425-896-1724
Fax: 425-896-1911
Email: bspringer@wavebroadband.com

For City:

City Manager
5411 23rd Street East
Fife, WA 98424
Telephone: 253-922-2489

Any changes to Franchisee's information shall be stated in writing and sent to the City Manager, with copies to the City Clerk, referencing the title of this Franchise, ordinance number, and this Section 20.

D. In the event that either party commences litigation or arbitration proceedings against the other party relating to the performance or alleged breach of this Franchise, and subject to Section 12 herein, the prevailing party shall be entitled to all costs, including reasonable attorney's fees incurred, including the costs and reasonable attorneys' fees associated with an appeal.

E. This grant of Franchise shall not constitute a waiver or bar to the exercise of any governmental right or power, police power, or regulatory power of the City that may exist at the time of the grant of this Franchise.

Section 21. Ordinance Effective Date. This Ordinance shall be in full force and effect no sooner than five (5) days after publication as required by law; and after acceptance of the ordinance by Franchisee. A summary of this Ordinance may be published in lieu of the entire Ordinance, as authorized by State law.

Section 22. Severability. Each and every provision of this Ordinance shall be deemed severable. In the event that any portion of this Ordinance is determined by final, non-appealable order of a court, or regulatory authority of competent jurisdiction to be void or unenforceable, such determination shall not affect the validity of the remaining provisions thereof provided the intent of this Ordinance can still be furthered without the invalid provision.

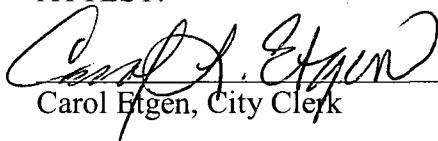
Introduced the 8th day of March, 2016.

Passed by the City Council on the 22nd day of March, 2016.



Subir Mukerjee, City Manager

ATTEST:



Carol Etgen, City Clerk

APPROVED AS TO FORM:



Loren B. Combs, City Attorney
assistant city attorney

Published: 03/24/2016
Effective Date: 03/29, 2016

